

Monday, August 19, 1957

HIGHLIGHTS

Senate confirmed McElroy nomination as Secretary of Defense, passed supplemental appropriations bill, and adopted conference report on military construction.

House passed 61 miscellaneous bills.

Senate Judiciary Committee agreed to report immigration bill.

Senate

Chamber Action

Routine Proceedings, pages 15100-15134

Bills Introduced: 3 bills and 3 resolutions were introduced, as follows: S. 2810-2812; and S. Res. 186-188.

Pages 15101-15104

Bills Reported: Reports were made as follows:

S. 1728, to provide certain assistance to State and Territorial maritime academies or colleges, with amendments (S. Rept. 1013);

H. R. 277, to amend title 47 of U. S. Code on copyrights to provide for a statute of limitations with respect to civil actions (S. Rept. 1014);

Report of Select Committee on Small Business entitled "Government Competition With Private Business" (S. Rept. 1015);

H. R. 4191, to amend section 633 of U. S. Code prescribing fees of U. S. Commissioners (S. Rept. 1016);

Private bills: H. R. 1324, 4336, 6172, H. J. Res. 374, 430, S. 1294, 2352, 2353, 2488, 2635, H. R. 5920, S. 2110 (S. Repts. 1017-1028, respectively);

H. R. 3377, authorizing the construction of aeronautical research facilities and the acquisition of land by the National Advisory Committee for Aeronautics, with amendments (S. Rept. 1029);

S. Res. 188, increasing by \$15,000 limit of expenditures by Committee on Agriculture and Forestry (S. Rept. 1030)—referred to Committee on Rules and Administration;

H. R. 6562, to enlarge boundaries of a certain reservation for the use of certain natives of Alaska, with amendments (S. Rept. 1031);

S. 2205, to amend the Federal Bankruptcy Act to make certain equipment trust provisions applicable to aircraft and aircraft equipment of air carriers, with amendments (S. Rept. 1032);

H. R. 2075 and S. 1704, private bills (S. Repts. 1033 and 1034);

S. 2042, authorizing conveyance of certain war housing project lands in Alaska (S. Rept. 1035);

H. R. 3877, private bill (S. Rept. 1036);

H. R. 7864, relating to the establishment of public recreational facilities in Alaska (S. Rept. 1037);

H. R. 3940, to grant certain lands to the Territory of Alaska (S. Rept. 1038);

H. R. 8030, to amend the Agricultural Adjustment Act of 1938 with respect to acreage history, with amendments (S. Rept. 1039);

H. R. 8508, to provide that there shall be two county committees elected under the Soil Conservation and Domestic Allotment Act for certain counties (S. Rept. 1040);

H. R. 2486, to authorize the CCC to grant relief with respect to claims arising out of deliveries of eligible surplus feed grains on ineligible dates in connection with purchase orders under its emergency feed programs, with amendment (S. Rept. 1041);

S. J. Res. 94, direct that certain financial reports filed with Secretary of Labor under National Labor Relations Act be made available to public (S. Rept. 1042); and

S. 2460, authorizing transfer of certain housing projects to city of Decatur, Ill., or to Decatur Housing Authority, with amendment (S. Rept. 1043).

Pages 15100-15101

Bill Placed on Calendar: H. R. 6080, conveyance of certain U. S. property in Gulfport, Miss., to the Gulfport Municipal Separate School District, was placed on calendar.

Page 15179

Bills Referred: Ten House-passed bills were referred to appropriate committees.

Pages 15099-15100

Call of Calendar: Order was entered for call of calendar immediately following conclusion of morning business on Tuesday, August 20.

Page 15132

Bills Cleared for President: The following two bills were cleared for President's signature when House amendment to each was concurred in:

Government checks: S. 1799, to facilitate the payment of Government checks; and

Missouri River Compact: S. 1556, compact between States of Montana, North Dakota, South Dakota, and Wyoming relating to waters of Little Missouri River.

Pages 15134–15135, 15143

Reorganization Plans: Senate disagreed to House amendment to S. 1791, to amend Reorganization Act of 1949 so that such act will apply to reorganization plans transmitted to Congress before June 1, 1959, asked for conference with House, and appointed as conferees Senators Humphrey, Symington, Thurmond, Yarborough, Smith of Maine, Martin of Iowa, and Capehart.

Page 15135

Supplemental Appropriations: Senate passed with amendments H. R. 9131, fiscal 1958 supplemental appropriations. Prior to its passage, Senate adopted committee amendments en bloc (except for one on public airport for D. C.), and bill as so amended was then considered as original text for purpose of amendment. Following this action, Senate took these actions on amendments:

Adopted: Hayden amendment providing that appropriations shall be considered to have been available since June 30, 1957, and funds expended since then to be confirmed and ratified; committee amendment to eliminate \$12.5 million for construction and development of a public airport in vicinity of D. C.; Chavez amendment limiting to \$20,000 expenditures on a personal service contract basis for certain services in preparation of preliminary plans for remodeling of Senate Office Building; modified Sparkman amendment providing \$150,000 for farm research to be conducted by land-grant colleges; and Williams amendment providing \$3.5 million as an additional amount for marketing research and service to cover expense of poultry inspection in event S. 1747 becomes public law; and

Rejected: Douglas amendment to reduce from \$1 million to \$500,000 funds for furniture and furnishings for New Senate Office Building.

Senate insisted on its amendments, asked for conference with House, and appointed as conferees Senators Hayden, Russell, Chavez, Ellender, Hill, Holland, Stennis, Saltonstall, Young, Knowland, Thye, Mundt, and Smith of Maine.

Pages 15134, 15135–15137, 15148–15169, 15172, 15173–15177

Poultry Inspection: Senate adopted conference report on and cleared for President S. 1747, to provide compulsory inspection of poultry and poultry products.

Pages 15169–15171

Military Construction: Senate adopted conference report on H. R. 8240, to authorize certain construction at military installations.

Pages 15172–15173

Missing Persons Act: Senate passed with committee amendments H. R. 5807, to amend and make permanent the Missing Persons Act.

Pages 15177–15178

International Atomic Energy: Conference report on H. R. 8992, International Atomic Energy Participation Act, was adopted.

Page 15179

Veterans' Education: Senate made its unfinished business H. R. 8076, relating to termination of Veterans' Education Appeals Board.

Page 15179

Confirmations: Senate confirmed the nominations of Neil H. McElroy, of Ohio, to be Secretary of Defense, James H. Smith, Jr., of Colorado, to be Director of ICA, Department of State, John J. Gilhooley, of New York, to be an Assistant Secretary of Labor, and 15 civilian nominations, 1 judicial, and 14 in the Public Health Service.

Page 15180

Nominations: Senate received two civilian nominations, including that of Robert B. Anderson, of New York, to be U. S. Governor of the International Monetary Fund and the International Bank for Reconstruction and Development, 4 Air Force, and 38 postmaster nominations.

Pages 15179–15180

Adjournment: Adjourned at 6:33 p. m.

Committee Meetings

COMMITTEE BUSINESS

Committee on Agriculture and Forestry: Committee, in executive session, ordered favorably reported the following:

Without amendment—H. R. 8508, to provide that there shall be two county committees elected under the Soil Conservation and Domestic Allotment Act for certain counties; S. 304, to provide for a specific contribution by State governments to the cost of feed or seed furnished to farmers in disaster areas; and S. 314, to assist the U. S. cotton textile industry in regaining its equitable share of the world market;

Amended—H. R. 2486, to authorize the CCC to grant relief with respect to claims arising out of deliveries of eligible surplus feed grains on ineligible dates in connection with purchase orders under its emergency feed programs; and H. R. 8030, to amend the Agricultural Adjustment Act of 1938 with respect to acreage history;

An original resolution (S. Res. 188) authorizing an additional \$15,000 for committee expenses; and

Caney Creek watershed project in Arkansas, and Lacamas Creek tributaries watershed project in Washington.

FOREIGN AID APPROPRIATIONS

Committee on Appropriations: Committee held executive hearings on H. R. 9302, fiscal 1958 mutual security appropriations bill, with testimony from Secretary of State John Foster Dulles, Adm. Arthur W. Radford, USN retired, and John B. Hollister, Director of the International Cooperation Administration, who were accompanied by their associates.

Committee will hold an executive session tomorrow to mark up the bill.

FINANCIAL INVESTIGATION

Committee on Finance: Continuing its financial investigation hearings, committee heard William McC. Martin, Jr., Chairman of the Board of Governors of the Federal Reserve System, conclude his testimony.

Hearings were recessed subject to call.

IMMIGRATION, NOMINATIONS, AND PRIVATE BILLS

Committee on the Judiciary: Committee, in executive session, agreed to report S. 2792, to amend the Immigration and Nationality Act. It was announced that another meeting would be called to consider a provision which would revise and clarify the language in section 15 of the amended bill.

Also, committee ordered favorably reported the following:

S. 2205, to amend the Federal Bankruptcy Act, to make certain equipment trust provisions applicable to aircraft and aircraft equipment of air carriers; H. R. 277, to amend title 47 of U. S. Code on copyrights to provide for a statute of limitations with respect to civil actions; and H. R. 4191, to amend section 633 of U. S. Code prescribing fees of U. S. Commissioners;

The nominations of William M. Steger, to be U. S. attorney for the eastern district of Texas; Thomas H. Trent, to be U. S. marshal for the southern district of Florida; Harvey G. Straub, of Ohio, to be a member of the Board of Parole; James A. Borland, to be U. S. attorney for the district of New Mexico; and T. Fitzhugh Wilson, to be U. S. attorney for the western district of Louisiana (subject to FBI reports); and

Nine private immigration bills (H. J. Res. 374, 430, S. 1294, 2110, 2352, 2353, 2488, 2635, H. R. 5920); and five private claims bills (H. R. 1324, 2075, 4336, 6172, S. 1704).

Committee indefinitely postponed further action on S. 569 a private claim bill.

LABOR-MANAGEMENT INVESTIGATION

Select committee on improper activities in the labor or management fields continued its hearings as to such activities in the New York area, having as its witnesses Inar Mohn, international vice president, and Teresa Hanlon, a secretary, both of the International Brotherhood of Teamsters.

Hearings continue tomorrow.

House of Representatives

Chamber Action

Bills Introduced: 14 public bills, H. R. 9342-9355; 10 private bills, H. R. 9356-9365; and 1 resolution, H. Con. Res. 226, were introduced.

Pages 15249-15250

Bills Reported: Reports were filed as follows:

H. J. Res. 351, to establish a Lincoln Sesquicentennial Commission, filed on August 17 (H. Rept. 1188);

S. 807, for the relief of Jackson School Township, Ind., filed on August 17 (H. Rept. 1189);

S. 2500, franking privilege for former Members of Congress (H. Rept. 1190);

H. R. 109, to incorporate the Jewish War Veterans, U. S. A., National Memorial, Inc. (H. Rept. 1191);

H. R. 8606, relating to survivor benefits for Members of Congress (H. Rept. 1192);

Conference report on H. R. 8240, Military Construction Act of 1957 (H. Rept. 1193);

H. J. Res. 313, designating the week of November 22-28, 1957, as National Farm-City Week (H. Rept. 1194);

H. R. 982, amending Bankruptcy Act relative to revenue of insolvent railroad companies, amended (H. Rept. 1195);

Conference report on H. R. 6709, to implement a treaty and agreement with Republic of Panama (H. Rept. 1196);

H. R. 9280, to facilitate the conduct of fishing operations in the Territory of Alaska (H. Rept. 1197);

S. Con. Res. 41, a private resolution (H. Rept. 1198); and

H. R. 8123, to facilitate the entry into the U. S. of certain adopted children and other relatives of U. S. citizens, amended (H. Rept. 1199).

Page 15249

AEC Authorization: Disagreed to Senate amendments to H. R. 8996, to authorize appropriations for the Atomic Energy Commission in accordance with Atomic Energy Act of 1954; agreed to a conference with the Senate; and appointed as conferees Representatives Durham, Price, Holifield, Cole, and Van Zandt.

Page 15182

Atomic Energy: H. R. 7383, to amend the Atomic Energy Act of 1954 relative to indemnity and liability of certain licenses, was cleared for Presidential action by House agreement to Senate amendments thereto.

Pages 15182-15183

Irrigation: Insisted on House amendment to S. 1482, to amend certain provisions of the Columbia Basin Project Act with regard to limitation on delivery of project water; agreed to a conference requested by the Senate; and appointed Representatives Engle, Aspinall, Sisk, Miller of Nebraska, and Saylor conferees.

Page 15183

Private Resolutions: Three private resolutions, H. J. Res. 323, 339, and 171, were cleared for the President by House concurrence in Senate amendments.

Pages 15183-15184

President's Message—Veto: Received and read a veto message from the President on H. R. 6961, a private bill. The message was referred to the Committee on the Judiciary and ordered printed as a House document (H. Doc. 228).

Pages 15184-15185

Consent Calendar: Passed the following bills on the call of the Consent Calendar:

Cleared for the President:

Maine land conveyance: S. 319 (in lieu of H. R. 674), conveyance of certain lands in State of Maine.

Wauneta, Nebr.: S. 364, for the relief of the village of Wauneta, Nebr.

Vessel remodeling: S. 534 (in lieu of H. R. 2397), permitting the construction or remodeling of merchant marine vessels in the shipyards of the continental U. S.

Phillipine memorial: S. 538 (in lieu of H. R. 7535), relating to Corregidor-Bataan Memorial Commission.

Nevada land conveyance: S. 556, conveyance of certain property in Clark County, Nev.

Maryland Bridge transfer: S. 620 (in lieu of H. R. 5264), transferring ownership to Allegany County, Md., of a bridge loaned to such county by the Bureau of Public Roads.

Postal holidays: S. 919 (in lieu of H. R. 5558), relating to administrative holidays for certain postal employees.

Massachusetts land conveyance: S. 1113 (in lieu of H. R. 3748), to provide for the conveyance of certain lands of the United States to the city of Gloucester, Mass.

Indians: S. 1417, relating to the affairs of the Osage Tribe of Indians in Oklahoma.

Decennial census: S. 1631 (in lieu of H. R. 7911), to correct inconsistencies and clarify language as it pertains to the decennial censuses.

Bunker Hill Island: S. 1823, authorizing conveyance of Bunker Hill Island in Lake Cumberland to Kentucky.

Vocational rehabilitation: S. 1971 (in lieu of H. R. 7155), to amend section 4 (a) and 7 (a) of the Vocational Rehabilitation Act.

Sent to the Senate without amendment:

Lake Champlain Bridge: H. J. Res. 382, regarding creation of Lake Champlain Bridge Commission.

California land conveyance: H. R. 230, authorizing the relinquishment of certain United States rights in a tract of land in the Los Angeles County, Calif.

Texas land transfer: H. R. 2136, relating to the transfer of Shelby County, Tex., from the Beaumont to the Tyler division of the eastern district of Federal court of Texas.

Vessels: H. R. 3210, to accelerate the trade-in of old vessels with replacement by modern vessels.

Redmond Dam, Kans.: H. R. 3770, naming of dam as John Redmond Dam and Reservoir, Kans.

Civil work information: H. R. 4260, authorizing Chief of Engineers to publish information pamphlets.

Lake Greeson, Ark.: H. R. 4683, relating to adjustment of rentals under leases entered into for the provision of commercial recreational facilities at Lake Greeson Reservoir, Narrows Dam, Ark.

Lovel Point, Md., bridge: H. R. 6363, to provide for the construction of another bridge across Bear Creek at or near Lovel Point, Baltimore County, Md.

Naval ship construction: H. R. 6382, to subject naval ship construction to the act of June 30, 1936.

Oliver lock and dam, Alabama: H. R. 6660, designating Tuscaloosa lock and dam as William Oliver lock and dam, Alabama.

Cotton: H. R. 6765, relating to reports on cotton acreage planted.

Alaska: H. R. 6785, to amend section 26, title I, chapter 1, of the act entitled "An act making further provision for a civil government for Alaska."

NACA membership: H. R. 8392, to include two representatives of the Department of the Army as members of the National Advisory Committee for Aeronautics.

Alaska: H. R. 8646, to amend the Alaska Public Works Act to clarify the authority of the Secretary of the Interior to convey federally owned land utilized in the furnishing of public works.

Hawaii: H. R. 8673, to amend section 69 of the Hawaiian Organic Act.

Sent to the Senate amended:

Mineral interests ownership: S. 268, authorizing return by Army to owners of certain mineral interests in land acquired for flood-control purposes.

Coulee Dam: S. 1574, Coulee Dam Community Act of 1957.

Boating regulations: S. 1866 (in lieu of H. R. 7494), extending to January 1, 1958, the effective time of Public Law 84-519 requiring the inspection and certification of certain vessels carrying passengers.

Veterans' pensions: S. 2080, computation of annual income for purpose of payment of pension for non-service-connected disability or death.

Klamath River compact: S. 2431 (in lieu of H. R. 8465), granting the consent of Congress to the Klamath River Basin compact between the States of California and Oregon.

Civil War anniversary: H. J. Res. 253, to establish a commission to commemorate the 100th anniversary of the Civil War.

Missouri land exchange: H. R. 580, to authorize the exchange of certain lands in the State of Missouri.

Florida land sale: H. R. 1394, to authorize the sale of certain keys in the State of Florida by the Secretary of the Interior.

New Cumberland lock damage claims: H. R. 2548, authorizing compensation to owners of wells who suffered losses as a result of construction of the New Cumberland lock and dam project.

Whitney Dam capacity: H. R. 2580, to increase storage capacity of Whitney Dam and Reservoir.

Indians: H. R. 2824, to provide for the distribution of the land and assets of certain rancherias and reservation in California.

Coast Guard recreation: H. R. 3018, to authorize expenditures for recreation and welfare of Coast Guard personnel and the schooling of their dependent children.

Alaska: H. R. 4183, to provide for the refunding of the bonds of municipal corporations and public utility districts in the Territory of Alaska, validating corporation or any public-utility district in the Territory of Alaska.

Civil service retirement: H. R. 4640, relative to voluntary contribution account retirees under Civil Service Retirement Act.

Public land uses: H. R. 5149, relating to use of public lands granted to a State for the purpose of erecting certain public buildings at the capital of said State.

U. S. S. Arizona Memorial: H. R. 5809, to provide for a U. S. S. Arizona Memorial at Pearl Harbor, T. H.

Vessel documentation: H. R. 5894, to amend the laws relating to the endorsement of masters on vessel documents.

Mississippi land transfer: H. R. 6080, transfer of land in Mississippi.

Indians: H. R. 6322, to provide that the dates for submission of plan for future control of property and transfer of the trust property of the Menominee Tribe shall be delayed.

Reclamation: H. R. 6940, to reimburse owners of lands acquired under the Federal reclamation laws for their moving expenses.

Indians: H. R. 7051, to stimulate industrial development near Indian reservations.

Maritime Academy appointees: H. R. 7052, to provide for appointment of cadets to U. S. Maritime Academy from Guam, American Samoa, Virgin Islands, and Canal Zone.

Veterans: H. R. 7251, to redefine the term "State" in the Veterans' Readjustment Assistance Act and the War Orphans' Educational Assistance Act.

Medicine Lake, Mont.: H. R. 7384, for the relief of the town of Medicine Lake, Mont.

Florida land conveyance: H. R. 7636, to provide for the conveyance to the State of Florida of a certain tract of land in such State owned by the United States.

Bankrupt air carriers: H. R. 7671, amending the Bankruptcy Act to make certain equipment trust pro-

visions applicable to aircraft and aircraft equipment of air carriers.

Navy: H. R. 8121, to establish the Office of the Deputy Judge Advocate General of the Navy.

Virgin Islands: H. R. 8126, to amend section 16 (c) of the Revised Organic Act of the Virgin Islands.

Vocational rehabilitation: H. R. 8429, to extend the time in which grants may be made to the States for vocational rehabilitation program expansion.

The following bills were passed over without prejudice: S. J. Res. 35, S. 235, 1568, H. J. Res. 73, H. R. 1140, 1262, 4215, 5384, 5497, 6701, and 8547.

H. R. 8290 was objected to when called.

Pages 15185-15214

Suspension Passages: Considered, suspended the rules, and passed the following bills:

Interstate commerce: H. R. 5384, to amend the Interstate Commerce Act to provide for the preservation of competitive through routes for rail carriers, amended (by a voice vote).

Pages 15214-15215

Air carrier loans: S. 2229, amended to contain the text of H. R. 7993, to provide for Government guaranty of private loans to certain air carriers (by a record vote of 242 yeas to 94 nays).

Pages 15215-15220

School construction: H. R. 8679, to provide a 1-year extension of the programs of Federal assistance in the construction and operation of schools in areas affected by Federal activities under provisions of Public Laws 81-815 and 81-874, amended (by a voice vote).

Pages 15223-15232

Wildlife Development Projects: By a division vote of 45 yeas to 80 nays the House rejected a motion to suspend the rules and pass H. R. 5497, to amend the Watershed Protection and Flood Prevention Act, relative to Federal assistance.

Pages 15220-15223

Federal Property Transportation: Adopted the conference report on S. 939, to amend the Interstate Commerce Act relative to reduced rates on Government traffic, and sent the legislation to the Senate.

Pages 15235-15239

Farm-City Week: Adopted and sent to Senate H. J. Res. 313, designating the week of November 22-28, 1957, as National Farm-City Week.

Page 15239

Nevada Land Conveyance: Adopted an amendment, passed, and returned to the Senate. S. 1568, conveyance of certain public lands in Nevada to Colorado River Commission of Nevada.

Pages 15239-15241

Wheat: Adopted the conference report on S. 959, to exempt certain wheat producers from liability under Agricultural Adjustment Act of 1938 where all the wheat crop is fed or used for seed or food on the farm, and sent the bill to the Senate.

Pages 15241-15242

Adjournment: Adjourned at 4:23 p. m.

Committee Meetings

GENERAL MOTORS CORP.

Committee on Armed Services: Special Subcommittee on Investigations resumed hearings with regard to a \$375 million Air Force contract with the General Motors Corp. Representatives of the Air Force Department were heard and will continue their testimony on Wednesday, August 21.

D. C. MISCELLANY

Committee on the District of Columbia: Met in executive session and ordered favorably reported to the House the following bills:

S. 969 (amended), to prescribe the weight to be given to evidence of tests of alcohol in the blood or urine of persons tried in D. C. for operating vehicles while under the influence of intoxicating liquor; and

H. R. 9285, to amend the charter of St. Thomas' Literary Society.

PHYSICALLY HANDICAPPED

Committee on Education and Labor: Held hearing but took no action on H. R. 9171, to establish a national com-

mittee for the training and development of selective placement personnel. Testimony was received from Representatives Bennett of Florida and Rabaut. Hearings continue tomorrow.

Joint Committee Meetings

INTERNATIONAL ATOMIC ENERGY

Conferees, in executive session, agreed to file a conference report on the differences between the Senate- and House-passed versions of H. R. 8992, International Atomic Energy Participation Act of 1957.

AEC AUTHORIZATION

Conferees, in executive session, agreed to file a conference report on the differences between the Senate- and House-passed versions of H. R. 8996, authorizing appropriations for Atomic Energy Commission to acquire or construct certain facilities.

Tuesday, August 20, 1957

HIGHLIGHTS

Senate passed 148 bills on call of calendar.

House cleared for President bills on military construction, atomic energy authorizations, and international participation.

Senate

Chamber Action

Routine Proceedings, pages 15262-15287

Bills Introduced: 11 bills and 3 resolutions were introduced, as follows: S 2813-2823; and S. Res. 189-192.

Pages 15263-15264

Bills Reported: Reports were made as follows:

S. Res. 192, extending until January 31, 1958, the Subcommittee on Disarmament of Committee on Foreign Relations, and providing an additional \$30,000 therefor (S. Rept. 1044);

H. R. 6760, granting to Territory of Alaska title to certain lands beneath tidal waters, with amendments (S. Rept. 1045);

H. R. 1591, private bill (S. Rept. 1046);

H. R. 3367, to authorize the use of certified mail in summoning jurors (S. Rept. 1047);

H. R. 4193, to amend U. S. Code relative to adjusting penalties relating to injurious nonmailable matter (S. Rept. 1048);

H. R. 2938, private bill (S. Rept. 1049);

S. 2107, conveyance to Florida of certain tract of land, with amendments (S. Rept. 1050);

S. 2606 and S. 984, private bills (S. Repts. 1051 and 1052);

H. R. 6894, amending the Tariff Act of 1930 relative to unmanufactured mica and mica films and splittings, with amendments and with individual views (S. Rept. 1053);

H. R. 8679, to provide a 1-year extension of programs of Federal assistance to schools in areas affected by Federal activities (S. Rept. 1054);

S. 304, to provide for a specific contribution by State governments to the cost of feed or seed furnished to farmers in disaster areas (S. Rept. 1055);

S. 314, to assist the U. S. cotton textile industry in regaining its equitable share of the world market (S. Rept. 1056);

S. 2792 to amend the Immigration and Nationality Act, with amendments (S. Rept. 1057);